



U.S. Defense Bill Breakdown

A Basic Guide: Major Changes to Security Cooperation

On November 30, a House and Senate Conference Committee released the details of a compromise bill to authorize Defense Department programs and policies for FY 2017. This year's bill includes major reforms to security cooperation, including the creation of a new multi-purpose "train and equip" authority that removes several restrictions on security aid and requires human rights and institution building aid. The compromise also improves oversight and analysis of security cooperation and significantly increases security aid to Afghanistan and Ukraine. The following table shows some of the key differences among the compromise and earlier House and Senate passed versions of security cooperation reform and global and regional authorities.

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Security Cooperation Reforms

ITEM/PROVISION	HOUSE	SENATE	CONFERENCE
<p>New Chapter of U.S. Code on Security Cooperation</p> <p>H. 4909 Section 1261 S. 2943 Section 1252 Conference Section 1241</p>	Establishes a new chapter of U.S. Code, Chapter 11, reorganizing and codifying U.S. security assistance programs. Unlike the Senate version, the House version does not create any new authorities.	Establishes a new comprehensive "Security Cooperation" chapter (Chapter 16) within U.S. code. The chapter would transfer, modify, consolidate, and codify security cooperation-related provisions from elsewhere in U.S. code and public law to this new chapter. It also lays out the definition of security cooperation.	Accepts Senate proposal with minor modifications. Adds definition of developing country.
<p>Oversight of Security Cooperation</p> <p>S. 2943 Section 1251 Conference Section 1241</p>	N/A	Requires DoD to assign responsibility to a single official in OSD at the level of Assistant Secretary of Defense or below for the oversight of strategic policy guidance and responsibility for overall resource allocation for DoD security cooperation programs.	Accepts Senate version.
<p>Assessment, Monitoring, and Evaluation of Security Cooperation</p> <p>H.R. 4909 Section 1207 S. 2943 Section 1252:383 Conference Section 1205</p>	N/A	Requires DoD to maintain a program of assessment, monitoring, and evaluation of DoD security cooperation programs and activities. The program shall also identify lessons learned and best practices. Summaries of the evaluations are required for the public.	Accepts Senate proposal with modifications on availability of funds.
<p>Independent Assessment of Department of Defense Programs</p> <p>H.R. 4909 Section 1206 Conference Section 1204</p>	The Secretary of Defense must enter into an agreement with an appropriate entity to conduct an assessment of the Strategic Framework for Department of Defense Security Cooperation. The assessment must evaluate the extent to which security assistance initiatives contribute to strategic goals and priorities. The report must be submitted by Nov 1, 2017.	N/A	Accepts Senate proposal with modifications on availability of funds.
<p>Consolidated Annual Budget for Security Cooperation</p> <p>S. 2943 Section 1262 Conference Section 1249</p>	N/A	Requires DoD to submit an annual budget request for all security cooperation programs and activities for the forthcoming year, including the specific country and region, and to the extent practicable, program activities.	Accepts Senate version.
<p>Coordination between the Departments of Defense and State</p> <p>S. 2943 Section 1264</p>	N/A	Requires Secretaries of Defense and State to jointly prescribe regulations concerning the policy, planning, and implementation of security cooperation and security assistance initiatives.	Rejects Senate version.
<p>Security Cooperation Workforce Development</p> <p>S. 2943 Section 1263 Conference Section 1250</p>	N/A	Requires DoD to create a professional workforce designed to support and oversee the department's security cooperation programs. The workforce will be managed by the Defense Security Cooperation Agency.	Accepts Senate proposal with modifications. Includes assessments as a part of managing security cooperation. Establish and maintain a school to train, educate, and certify personnel.
<p>Annual Report on Security Cooperation Activities</p> <p>H.R. 4909 Section 1205 S. 2943 Section 1261 Conference Section 1251</p>	Requires an annual report on all DoD security cooperation activities, on a country-by-country basis, to Congress. The report must describe the cost and duration of such activities as well as the extent to which U.S. forces and foreign security forces participated in the activities.	The Senate requirement mirrors the one found in the House of Representatives bill.	Accepts House version.
<p>Quadrennial Review of Security Sector Assistance Program and Authority of the U.S. Government</p> <p>Conference Section 1252</p>	N/A	N/A	Requires the President to conduct a quadrennial review of all U.S. government security sector assistance programs, policies, authorities, and resources.
<p>Support to other U.S. Government Agencies on Security Cooperation</p> <p>Conference Section 1241</p>	N/A	N/A	Authorizes DoD to support other U.S. government departments and agencies for the purpose of implementing or supporting foreign assistance programs with up to \$75 million each year.

Global/Multi-Regional Security Aid Authorities

ITEM/PROVISION	HOUSE	SENATE	CONFERENCE
<p>Multi-Purpose Authority to Build Capacity of Foreign Security Forces</p> <p>S. 2943 Section 1251:333 Conference Section 1241: 333</p>	N/A	Authorizes a new authority that condenses several existing authorities into one, adds new purposes and activities, removes geographic limitations, and allows the Defense Department to provide support to additional types of recipients, including national police forces. The purposes include counterterrorism, counter-WMD, counter-drug, counter-transnational organized crime, maritime and border security, military intelligence, humanitarian assistance, national interest operations, and foreign national territory defense. Requires coordination and concurrence with State Department. Mandates human rights and institutional building assistance. Eliminates a limitation on providing assistance to a country otherwise prohibited from assistance under law. Repeals section 1206 (2282), 1204, 1207, and 1033. Funded by the new Security Cooperation Enhancement Fund.	Accepts Senate proposal with the below modifications. Deletes and modifies purposes related to military intelligence, humanitarian assistance, and national territorial defense. Requires joint formulation, coordination, and concurrence with State Department. Funded by separate budget items since the Security Cooperation Enhancement Fund was eliminated.
<p>Counterterrorism Partnership Fund (CTPF)</p> <p>-President requested \$1.0 billion</p> <p>H.R. 4909 Section 1510 S. 2943 Section 1532 Conference Section 1525</p>	Authorizes CTPF for \$750 million.	Limits the purpose of the fund to improving the capacity of the U.S. military to provide "enabling support to counterterrorism and crisis response undertaken by foreign security forces." Extends the authority to FY 2017. Does not include a funding amount for FY 2017. Eliminates requirement for semiannual report.	Accepts Senate version with modifications on funding for CTPF for FY 2016.
<p>Coalition Support Funds (CSF)</p> <p>-President requested \$1.4 billion</p> <p>H.R. 4909 Section 1212 S. 2943 Sections 1212 and 1214 Conference Section 1218</p>	Authorizes \$1.1 billion to reimburse coalition partners for their contributions to U.S. operations. Up to \$900 million of this fund will be set aside for Pakistan with up to \$450 million of this amount contingent upon Pakistan taking demonstrable steps against the Haqqani Network.	Authorizes \$350 million to reimburse coalition partners involved in U.S. operations in Afghanistan, Iraq, and Syria through FY 2017 through section 1212. Section 1214 authorizes up to \$800 million to enhance the security situation in the northwest regions of Pakistan and along the Afghanistan-Pakistan border. Of the \$800 million, \$300 million is contingent upon Pakistan taking demonstrable steps against the Haqqani Network.	Accepts House proposal with the below modifications. Authorizes \$1.1 billion to reimburse coalition partners for their contributions to U.S. operations in Afghanistan, Iraq, and Syria. Of the \$900 million available for Pakistan, \$400 million is contingent on Pakistan taking steps against the Haqqani Network and Pakistan not using its military to persecute minority groups seeking political or religious freedom.
<p>Special Defense Acquisition Fund</p> <p>S. 2943 Section 1202 Conference Section 1202</p>	N/A	Authorizes an increase in the Special Defense Acquisition Fund from \$1.07 billion to \$2 billion. Requires initial plan on use of the authority to be submitted to the committee with concurrence of the State Department along with quarterly updates.	Accepts Senate proposal with the below modifications. Authorizes \$2.5 billion. Of the \$2.5 billion, \$500 million may be used only to procure and stock precision guided munitions for partner and allied forces.
<p>Cooperative Threat Reduction</p> <p>-President requested \$325.6 million</p> <p>H.R. 4909 Sections 1301, 1302, and 1303 S. 2943 Sections 1301 and 1302 Conference Sections 1301, 1302, and 1303</p>	Authorizes the President's request.	Authorizes the President's request.	Authorizes the President's request and extends certain notification requirements.
<p>Combating Terrorism Fellowship Program</p> <p>S. 2943 Section 1258 Conference Section 1247</p>	N/A	Re-designates the Combating Terrorism Fellowship Program as the Defense Cooperation Fellowship Program. Broadens the purpose of the program beyond counterterrorism. Authorizes \$35 million for the Defense Department to pay for costs associated with the training of foreign military officials.	Accepts Senate proposal with the below modifications. Program will continue to be focused on counterterrorism and does not rename the program. The authority is transferred to the new Chapter 16 in U.S. Code.
<p>Special Operations to Combat Terrorism: Section 1208</p> <p>H.R. 4909 Section 1206 S. 2943 Section 1203 Conference Section 1203</p>	Authorizes \$85 million under this authority each year through FY 2020.	Authorizes an increase in the annual cap on funding from \$85 million to \$100 million and limits the amount available to support any particular military operation under the authority to \$10 million in a fiscal year. Modifies notification requirements.	Accepts Senate proposal with the below modifications. Eliminates proposal to limit the amount available to support any particular military operation to \$10 million per fiscal year.
<p>Regional Centers</p> <p>H.R. 4909 Section 1261 S. 2943 Section 1252 Conference Section 1241</p>	N/A	Authorizes DoD's "Regional Centers to conduct 'training' in lieu of 'exchange of ideas'." Eliminates the African Center for Security Studies.	Accepts Senate proposal with the below modifications. Removes "exchange of ideas" and inserts "exchange of ideas" and "training." Specifically prioritizes territorial and maritime security, transnational and asymmetric threats, and defense sector governance. Elimination of African Center for Security Studies rejected.
<p>Security Cooperation Enhancement Fund</p> <p>S. 2943 Sections 1260, 1406, and 1511</p>	N/A	Authorizes \$2.14 billion for the Security Cooperation Enhancement Fund, \$1.47 billion of which to be funded through Overseas Contingency Operations (OCO) funds in order to broadly execute the Defense Department's security cooperation programs. This fund is a consolidation of several different counterterrorism, counter-narcotics, military training activities and represents a significant overhaul of how DoD security cooperation is funded.	Rejects Senate proposal and eliminates the Security Cooperation Enhancement Fund.
<p>Section 1004 Counter-Drug and Counter-Terrorism Crime</p> <p>S. 2943 Section 1006 Conference Section 1011</p>	N/A	Limits the purpose of Section 1004 to provide counter-drug or counter-Transnational Organized Crime (T.O.C.) support to other U.S. government bodies and U.S. police forces in support of foreign law enforcement. Building the capacity of foreign forces would fall under the new multi-purpose "train and equip" authority.	Accepts Senate proposal with the below modifications. Allow DoD to provide support to civilian law enforcement agencies. Requires coordination with the State Department.

Regional/Country-Specific Security Aid Authorities

ITEM/PROVISION	HOUSE	SENATE	CONFERENCE
<p>Afghanistan Security Forces Fund</p> <p>-President initially requested \$3.45 billion. A proposed budget amendment of \$814.5 million brought the total request to \$4.26 billion</p> <p>H.R. 4909 Section 1531 S. 2943 Section 1533 Conference Section 1521</p>	Authorizes \$2.28 billion for the Fund, citing \$1.48 billion in unobligated funds from previous years that comprise the gap between the request and the allotment. \$25 million is designated for improving the training, retention, and treatment of women in the Afghanistan Security Forces and the recruitment, training, and contracting of female security personnel for future elections.	Authorizes the President's original request of \$3.45 billion. Requires that no less than \$10 million and up to \$25 million be designated for improving the training, retention, and treatment of women in the Afghanistan Security Forces and the recruitment, training, and contracting of female security personnel for future elections.	Accepts Senate version and grants the President's overall request of \$4.26 billion.
<p>Counter-Islamic State in Iraq and Levant Fund (formerly Iraq Train and Equip Fund)</p> <p>-President requested \$630 million with a later amendment of \$289.5 million totaling \$919.5 million</p> <p>H.R. 4909 Section 1222 S. 2943 Section 1222 Conference Section 1222</p>	Authorizes \$680 million for the Iraq Train and Equip Fund, including \$50 million for Kurdish and Sunni forces for operations in Mosul, Iraq	Renames the ITEF and reallocates the requested \$630 million to the proposed Counter-Islamic State in Iraq and Levant Fund.	Accepts Senate version and transfers the President's full ITEF request of \$919.5 million to the proposed Counter-Islamic State in Iraq and Levant Fund. The Counter-ISL Fund amount totals \$1.17 billion (ITF and STEF combined)
<p>Syria Train and Equip Fund</p> <p>-President Requested \$250 million</p> <p>H.R. 4909 Section 1229, 1504 Conference Section 1224</p>	Authorizes \$151.5 million for the Syria Train and Equip Fund, citing \$98.5 million in unobligated funds from the previous year for the reduction from the President's request. Prohibits any funds to be used for procurement of MANPADS to any entity in Syria	Transfers the requested \$250 million to the Counter-Islamic State in Iraq and Levant Fund. Sets requirement that Congress must be notified 90 days in advance of any new initiatives to train or equip the vetted Syrian opposition.	An amendment requires the Secretary of Defense and Secretary of State to notify the congressional defense committees, the Senate Foreign Relations Committee, and the House Foreign Affairs Committee should a determination be made to provide MANPADS to elements of the appropriately vetted Syrian opposition.
<p>South China Sea Initiative</p> <p>H.R. 4909 Section 1259F S. 2943 Section 1246 Conference Section 1289</p>	Redesignates the South China Sea Initiative as the Southeast Asia Maritime Security Initiative	Same as House version	Accepts House version.
<p>Ukraine Security Assistance Initiative</p> <p>H.R. 4909 Section 1235 S. 2943 Section 1233 Conference Section 1237</p>	Authorizes \$150 million for the Ukraine Security Assistance Initiative	Authorizes \$500 million for the Ukraine Security Assistance Initiative, with \$150 million specifically appropriated for lethal aid.	Accepts Senate proposal with the below modifications. Authorizes the use of up to \$350 million for the Ukraine Security Assistance Initiative. Limits the obligation or expenditure of funds to \$175 million of funds authorized until it is certified that Ukraine has taken substantial action on defense institutional reform.
<p>Counter Iran Maritime Initiative</p> <p>H.R. 4909 Section 1259U</p>	Authorizes \$50 million for equipment and training to increase maritime security, domain awareness of states bordering the Persian Gulf, the Arabian Sea, and the Mediterranean Sea, and to counter illicit smuggling and maritime activity by Iran, including illicit Iranian weapons shipments.	N/A	House provision rejected. Conferees note that the provision would be duplicative of provisions included elsewhere in the act, but emphasize that maritime security in the Arabian Sea, Mediterranean Gulf, and Mediterranean Sea are critical to U.S. national security interests and the global marketplace.
<p>Israeli Assistance</p> <p>H.R. 4909 Section 1653 S. 2943 Section 1662, 1273 Conference Section 1690</p>	Authorizes no more than \$150 million and \$120 million for David's Sling and Arrow-3 technology, respectively. No more than \$62 million may be used to acquire Tamir Interceptors for the Iron Dome defense system.	Authorizes \$238 million for Israeli cooperative programs, including research and development on the Arrow-3 and David's Sling missile defense systems. Authorizes no more than \$42 million to acquire Tamir Interceptors for the Iron Dome defense system and up to \$50 million for anti-tunnel cooperation.	Authorizes no more than \$150 million for David's Sling, \$120 million for Arrow-3 procurement, no more than \$62 million for Tamir interceptors for the Iron Dome defense system as prescribed in the House version, and up to \$50 million for anti-tunnel cooperation. It also includes \$268.7 million for research and development on the missile programs.
<p>Authority to Support Border Security Operations of Certain Foreign Countries</p> <p>S. 2943 Section 1272 Conference Section 1294</p>	N/A	Expands a provision from last year's NDAA that provided border security to Lebanon and Jordan to include Egypt and Tunisia for their shared border with Libya. Funding is to be provided through the Counter-ISIL Fund and Operations and Maintenance, although a specific amount is not identified.	Accepts Senate version.