

**Defense Security Cooperation Agency
Overseas Contingency Operations
Operation and Maintenance, Defense-Wide
Budget Activity 04: Administrative and Service-Wide Activities**

I. Description of Operations Financed:

Coalition Support Funds (CSF): Reimbursements to key cooperating nations for support to U.S. military operations and procurement and provision of specialized training, supplies, and specialized equipment for loan to coalition forces supporting Operations FREEDOM' SENTINEL and INHERENT RESOLVE.

- Coalition Support Funds are vital. The Department's request of \$1,100 million will enable partner nations to deploy forces in support of U.S. military operations. The deployed forces serve as force multipliers and reduce requirements for U.S. armed forces. The requested amount is the same as the FY 2016 request for Coalition Support Funds and is derived from the historical and projected participation and operations tempo of key coalition forces and specialized training and equipment requirements.

- The Department intends to continue to reimburse the Government of Pakistan in FY 2017 for military operations it undertakes on its border with Afghanistan, which supports U.S. operations. Pakistan has served as a key ally in Operation ENDURING FREEDOM (OEF) since 2001 and will continue to play a key role in maintaining stability in the region, enabling the success of Operation FREEDOM'S SENTINEL (OFS) operations. Pakistan's security forces regularly engage enemy forces, arrest and kill Taliban and al-Qaeda forces, and provide significant support to U.S. forces operating in Afghanistan. Pakistan continues to meet the enemy insurgency and has made enormous sacrifices in support of these operations. The expenses Pakistan incurs to conduct operations against al-Qaeda and Taliban forces include providing logistical support for its forces, manning observation posts along the Afghanistan border, and conducting maritime interdiction operations and combat air patrols.

- The Department also anticipates continued reimbursements to other key coalition partners such as Croatia, Georgia, Hungary, Jordan, Poland, and Romania for their

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I. Description of Operations Financed (cont.)

participation in OFS and in Operation INHERENT RESOLVE (OIR).

- Coalition Support Funds will finance specialized training, supplies, and specialized equipment for coalition and friendly foreign forces willing to join the missions in Iraq and Afghanistan, thus producing a safer, more effective force. This authority, the Coalition Readiness Support Program (CRSP), enables the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a store of equipment, such as radios, counter-Improvised Explosive Devices (IEDs) equipment, and night vision devices, which can be rotated to friendly foreign forces.

- The Department also uses Coalition Support Funds to prepare countries to deploy that could not participate in military operations in Iraq and Afghanistan without such support. Reimbursing partner nation efforts is critical to enabling forces from eligible foreign countries to remain in theater and support U.S. military operations. Without financial support, many of these nations would not be able to participate in U.S. military operations.

Lift and Sustain: The Department requests \$300 million for combined FY 2017 Lift and Sustain and Global Lift and Sustain Funds. The FY 2016 enacted budget of \$200 million request only included Lift and Sustain. The FY 2017 request includes the FY 2016 requested amount of \$200 million for Lift and Sustain plus the addition of \$100 million for Global Lift and Sustain. The Department's request will provide funds to transport eligible foreign forces from approximately 25 countries supporting OFS and OIR and provide sustainment and subsistence while they serve with U.S. forces in those operations. The Department's request is the same as the FY 2016 request and is consistent with recent expenditure rates. However, projections for sustainment requirements for coalition forces are evolving and have been historically higher, making continued

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I. Description of Operations Financed (cont.)

flexibility to exceed the appropriated amount important. This critical authority allows the Department to provide support to coalition and friendly foreign forces participating in U.S. military operations in OFS and OIR. Without these funds, coalition and friendly foreign countries that lack the financial means to transport their forces to and from the theaters of operation or to sustain their forces for extended deployments would not be able to participate. U.S. support enables these forces to remain in theater to contribute to contingency operations. Without the support, the coalition forces may be required to return home, potentially requiring an increase in U.S. forces.

Ministry of Defense Advisors (MoDA) Program: The MoDA Program deploys senior DoD civilian experts to Afghanistan as advisors with foreign counterparts to build defense institutions and enhance ministerial capabilities in key areas such as personnel and readiness, acquisition and logistics, strategy and policy, and financial management. As DoD security cooperation efforts help develop Afghan personnel and units, the institutions required to manage and support them must be developed as well. MoDA is designed to forge long-term relationships that strengthen the Afghan defense ministry, while also strengthening the DoD civilian workforce.

- The MoDA Program has successfully recruited, trained, and deployed civilian advisors in support of ISAF Headquarters, which absorbed the ministerial development mission from NATO Training Mission - Afghanistan (NTM-A) and Combined Security Transition Command - Afghanistan (CSTC-A). These efforts will continue in FY 2017.

- Key indicators of achievement include: increased Afghan ministerial capacity to direct and manage defense resources professionally, effectively and efficiently without external support; and advisor effectiveness in improving ministerial capacity to enhance U.S. national security.

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I. Description of Operations Financed (cont.)

European Reassurance Initiative - Building Partnership Capacity: These funds have been used to support Building Partnership Capacity (BPC) activities in the Ukraine and Baltic States to address readiness and other military support initiatives. No funds within the DSCA for ERI are being requested in FY 2017.

II. Force Structure Summary:

N/A

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III. Financial Summary (\$ in thousands):

CBS No.	CBS Title	FY 2015 <u>Actual</u>	FY 2016 <u>Enacted</u>	<u>Delta</u>	FY 2017 <u>Estimate</u>
OFS					
3.0	Operating Support	\$1,967,745	\$1,372,000	\$40,000	\$1,412,000
	OFS Total	\$1,967,745	\$1,372,000	\$40,000	\$1,412,000
 ERI					
3.0	Operating Support	\$174,886	\$255,000	\$-255,000	\$0
	ERI Total	\$174,886	\$255,000	\$-255,000	\$0
	Grand Total	\$2,142,631	\$1,627,000	\$-215,000	\$1,412,000

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III. Financial Summary (\$ in thousands):

Coalition Support

<u>OFS</u>	<u>FY 2015</u>	<u>FY 2016</u>		<u>FY 2017</u>
	<u>Actual</u>	<u>Enacted</u>	<u>Delta</u>	<u>Estimate</u>
1. CBS Category/Subcategory				
3.0 Operating Support	\$1,827,782	\$1,160,000	\$-60,000	\$1,100,000
Total	\$1,827,782	\$1,160,000	\$-60,000	\$1,100,000

A. Narrative Justification: These funds finance payments to key cooperating nations for support to U.S. Operations FREEDOM'S SENTINEL and INHERENT RESOLVE. Pakistan conducts major border operations along the Pakistan-Afghanistan border and has achieved successes that would be difficult for U.S. Armed Forces to attain. Likewise, Jordan conducts major border security along the Jordan-Syria border which denies enemy freedom of movement and helps ensure the success of U.S. operations. The Department will also use these funds to provide the equipment and pre-deployment training needed for coalition and friendly foreign forces to operate effectively in the current environment and assure safety of coalition and U.S. armed forces. Key contributing nations such as Georgia, Romania, Poland, Hungary, Croatia and Jordan are able to deploy forces to support operations in Iraq and Afghanistan with the critical support provided through the Coalition Support Funds. If funds are not provided, the U.S. will not be able to reimburse key cooperating nations for support to U.S. military operations. An inability to reimburse countries with a lesser capacity to pay could discourage participation and require the U.S. military to take on operations better covered by coalition partners. In the case of Pakistan and Jordan border operations, it is unlikely that the U.S. would be able to conduct these operations as capably as the indigenous forces. Lack of specialized training and equipment to loan coalition forces could also decrease the participation by such forces and would reduce the safety of all forces conducting joint operations.

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III. Financial Summary (\$ in thousands):

B. Explanation of Changes between FY 2016 and FY 2017: There is no change from FY 2015 to FY 2016.

European Reassurance Initiative - Building Partnership Capacity

<u>ERI</u>	<u>FY 2015</u> <u>Actual</u>	<u>FY 2016</u> <u>Enacted</u>	<u>Delta</u>	<u>FY 2017</u> <u>Estimate</u>
2. CBS Category/Subcategory				
3.0 Operating Support	\$174,886	\$5,000	\$-5,000	\$0
Total	\$174,886	\$5,000	\$-5,000	\$0

A. Narrative Justification: These funds were used to support Building Partnership Capacity (BPC) activities in the Ukraine and Baltic States to address readiness and other military support initiatives. No funds are being requested for FY 2017.

B. Explanation of Changes between FY 2016 and FY 2017: No funds are being requested for FY 2017.

Lift and Sustain

<u>OFS</u>	<u>FY 2015</u> <u>Actual</u>	<u>FY 2016</u> <u>Enacted</u>	<u>Delta</u>	<u>FY 2017</u> <u>Estimate</u>
3. CBS Category/Subcategory				
3.0 Operating Support	\$135,000	\$200,000	\$100,000	\$300,000
Total	\$135,000	\$200,000	\$100,000	\$300,000

A. Narrative Justification: Lift and Sustain funds allow the Department to finance

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III. Financial Summary (\$ in thousands):

logistical support for coalition and friendly foreign forces in Operations FREEDOM'S SENTINEL and INHERENT RESOLVE. Funds are required so foreign forces from economically challenged countries can continue to support U.S. military operations. Lift and Sustain funding will continue to finance higher costs for transportation, food, and other sustainment. The eligible foreign partners do not have the financial means to transport their forces to and from the theaters of operation or to sustain their forces for extended deployments. Direct support from the U.S. is critical to enabling these forces to remain in theater and allowing U.S. military force deployment and redeployment schedules to stay on track. Without Lift and Sustain funds, many coalition and friendly foreign partners would not be able to maintain their forces in support of OFS and OIR. Such a result would adversely impact U.S. operations if U.S. forces had to fill the gap. Without support in theater, countries like Hungary, Poland, and Romania, NATO members with limited economies, may not be able to participate, thus hindering the ability of the NATO and the U.S. missions to succeed.

B. Explanation of Changes between FY 2016 and FY 2017: There is no change in funding between FY 2015 and FY 2016.

MoDA Program

<u>OFS</u>	<u>FY 2015</u> <u>Actual</u>	<u>FY 2016</u> <u>Enacted</u>	<u>Delta</u>	<u>FY 2017</u> <u>Estimate</u>
4. CBS Category/Subcategory				
3.0 Operating Support	\$4,963	\$12,000	\$0	\$12,000
Total	\$4,963	\$12,000	\$0	\$12,000

A. Narrative Justification: The MoDA Program deploys senior DoD civilian experts to Afghanistan as advisors with foreign counterparts to build defense institutions and

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III. Financial Summary (\$ in thousands):

enhance ministerial capabilities in key areas such as personnel and readiness, acquisition and logistics, strategy and policy, and financial management. As DoD security cooperation efforts help develop Afghan personnel and units, the institutions required to manage and support them must be developed as well. The MoDA Program is designed to forge long-term relationships that strengthen the Afghan defense ministry, while also strengthening the DoD civilian workforce. Without these funds, the DSCA will be unable to support ISAF HQs and the Afghan government with this successful initiative.

B. Explanation of Changes between FY 2016 and FY 2017: There is no change from FY 2016 to FY 2017. The Department continues to request \$12 million to support the deployment of senior civilian experts to advise in Afghanistan.

Ukraine Security Assistance Initiative

<u>ERI</u>	<u>FY 2015</u> <u>Actual</u>	<u>FY 2016</u> <u>Enacted</u>	<u>Delta</u>	<u>FY 2017</u> <u>Estimate</u>
5. CBS Category/Subcategory				
3.0 Operating Support	\$0	\$250,000	\$-250,000	\$0
Total	\$0	\$250,000	\$-250,000	\$0

A. Narrative Justification: Supports security assistance efforts for Ukraine.

B. Explanation of Changes between FY 2016 and FY 2017: This was an one-time add in FY 2016. No funds are being requested for this effort in FY 2017.

<u>FY 2015</u> <u>Actual</u>	<u>FY 2016</u> <u>Enacted</u>	<u>Delta</u>	<u>FY 2017</u> <u>Estimate</u>
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III. Financial Summary (\$ in thousands):

Total	\$2,142,631	\$1,627,000	\$-215,000	\$1,412,000
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IV. Performance Criteria:

N/A

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V. OP 32 Line Items as Applicable (Dollars in thousands):

<u>OP 32 Line</u>	FY 2015	Change		FY 2016	Change		FY 2017
	<u>Actual</u>	<u>Price</u>	<u>Program</u>	<u>Enacted</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>
989 Other Services	2,142,631	36,425	-552,056	1,627,000	29,286	-244,286	1,412,000
999 Total Other Purchases	2,142,631	36,425	-552,056	1,627,000	29,286	-244,286	1,412,000
Total	2,142,631	36,425	-552,056	1,627,000	29,286	-244,286	1,412,000