

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed:**

**Coalition Support Funds (CSF):** CSF reimburses key cooperating nations for support to U.S. military operations and procurement and provision of specialized training, supplies, and specialized equipment for loan to coalition forces supporting Operation FREEDOM'S SENTINEL (OFS).

CSF will finance specialized training, supplies, and equipment for coalition and friendly foreign forces willing to join the missions in Iraq and Afghanistan, thus producing a safer, more effective force. A subset of the CSF authority, the Coalition Readiness Support Program (CRSP), enables the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a store of equipment, such as radios, counter-Improvised Explosive Devices (IEDs) equipment, and night vision devices, which can be rotated to friendly foreign forces. U.S. Forces-Afghanistan (USFOR-A), using Title 10 authority, manages the storage and handling of CRSP equipment.

The Department's request of \$1.0 billion will enable partner nations to deploy forces in support of U.S. military operations. The deployed forces serve as force multipliers and reduce requirements for U.S. Armed Forces.

The Department intends to continue to reimburse the Government of Pakistan in FY 2018 for military operations it undertakes on its border with Afghanistan, which supports U.S. operations. Pakistan has served as a key ally in Operation ENDURING FREEDOM (OEF) since 2001 and will continue to play a key role in maintaining stability in the region, enabling the success of Operation FREEDOM'S SENTINEL (OFS). Pakistan's security forces regularly engage enemy forces, arrest and kill Taliban and al-Qaeda forces, and provide significant support to U.S. forces operating in Afghanistan. Pakistan continues to meet the enemy insurgency and has made enormous sacrifices in support of these operations.

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**I. Description of Operations Financed (cont.)**

The expenses Pakistan incurs to conduct operations against al-Qaeda and Taliban forces include providing logistical support for its forces, manning observation posts along the Afghanistan border, and conducting maritime interdiction operations and combat air patrols.

The Department also anticipates continued reimbursements to other key coalition partners such as Croatia, Georgia, Hungary, Jordan, Poland, and Romania for their participation in OFS and in Operation INHERENT RESOLVE (OIR).

**Lift and Sustain:** The Department requests \$300 million for FY 2018 Lift and Sustain. The Department's request will provide funds to transport eligible foreign forces from approximately 25 countries supporting OFS and OIR and provide sustainment and subsistence while they serve with U.S. Forces in those operations. Without these funds, coalition and friendly foreign countries that lack the financial means to transport their forces to and from the theaters of operation or to sustain their forces for extended deployments would not be able to participate; thus, requiring an increase in U.S. Forces. U.S. support enables these forces to remain in theater to contribute to contingency operations.

**Ministry of Defense Advisors (MoDA) Program:** The MoDA Program deploys senior DoD civilian experts to Afghanistan as advisors with foreign counterparts to build defense institutions and enhance ministerial capabilities in key areas such as personnel and readiness, acquisition and logistics, strategy and policy, and financial management. As DoD security cooperation efforts help develop Afghan personnel and units, the institutions required to manage and support them must be developed as well. MoDA is designed to forge long-term relationships that strengthen the Afghan defense ministry,

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**I. Description of Operations Financed (cont.)**

while also strengthening the DoD civilian workforce.

The MoDA Program has successfully recruited, trained, and deployed civilian advisors in support of ISAF Headquarters, which absorbed the ministerial development mission from NATO Training Mission - Afghanistan (NTM-A) and Combined Security Transition Command - Afghanistan (CSTC-A). This request includes \$12 million for these efforts in FY 2018.

Key indicators of achievement include: increased Afghan ministerial capacity to direct and manage defense resources professionally, effectively and efficiently without external support; and advisor effectiveness in improving ministerial capacity to enhance U.S. national security.

**Security Cooperation:** The FY 2018 Overseas Contingency Operations (OCO) request includes \$850 million for security cooperation to build on existing tools and authorities to enhance the United States' ability to support partner nations in counterterrorism (CT), crisis response and other transnational threats, as well as operations that support U.S. interests.

Security Cooperation (SC) funds provide the ability to enable partner nations to deter and defeat existing and evolving terrorist and other transnational threats. In previous years, this funding was requested as the Counterterrorism Partnership Fund (CTPF). In accordance with changes in the FY 2017 National Defense Authorization Act, the Department has renamed this request, extended its geographic reach, and expanded its mission set. Previously, this funding was limited to the U.S. Central Command (USCENTCOM), the U.S. Africa Command (USAFRICOM) areas of responsibility, and other areas as determined by the Secretary of Defense consistent with statute. In anticipation of foreign fighters

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**I. Description of Operations Financed (cont.)**

returning to other regions, the Department has expanded the scope to include the U.S. European Command (USEUCOM) and the U.S. Pacific Command (USPACOM) areas of responsibility. This funding will be available to the Department, as planned by the Geographic Combatant Commands (GCC), for security cooperation activities that provide support and assistance for foreign security forces to build capacity for missions beyond conducting, supporting or facilitating counterterrorism and crisis response activities, to include counter-terrorism; counter-weapons of mass destruction; counter-illicit drug trafficking; counter-transnational organized crime; maritime and border security; military intelligence; and other coalition operations in the national interest of the United States. The Department remains committed to the counterterrorism and crisis response security cooperation missions, and intends to remain largely focused on these missions and the core USCENTCOM and USAFRICOM regions, as reflected in the summary table and narratives below.

**FOCUS AREAS**

The preliminary allocation of funds is outlined below by region. The mix of initiatives and amounts may change as adversaries act and the Department prioritizes initiatives that best enhance partner nations' capabilities to respond.

**U.S. AFRICA COMMAND**

The DoD proposes allocating SC funds in the USAFRICOM region to counter regionally-based terrorist groups and to promote stability in the region. Funds will be used to assist countries in: (1) U.S.-partner interoperability and collaboration; (2) securing their respective borders; (3) denying access to Violent Extremist Organizations (VEOs); (4) conducting effective counter-incursion operations to disrupt VEOs; and (5) enabling

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**I. Description of Operations Financed (cont.)**

African partners to interdict illicit trafficking in arms, drugs, money, weapons of mass destruction (WMDs), natural resources, and people that enable VEOs to grow and threaten U.S. and partner nations' interests.

In addition to providing partners with operational training, equipment, and services, funds will support the development of partners' institutional capacity to absorb and apply new capabilities in their security forces. The funded activities will also support partners' institutional capacity to sustain critical capabilities.

U.S. CENTRAL COMMAND

The DoD proposes allocating SC funds throughout the USCENTCOM area of responsibility (AOR) to defeat ISIS, al-Qaeda, the Taliban, and other regionally-based terrorist groups. Funding will support CT partners in a region where civil war in Syria, ISIS' control of territory in Syria and Iraq, and other regional pressures challenge the security interests of the U.S., its allies, and partners. Funds will also build the capacity of partners in the USCENTCOM AOR to combat VEOs. The governments of Afghanistan and Iraq, the Syrian Arab Coalition, and the vetted Syrian opposition are key partners in achieving this objective, but efforts to build their capacity are planned and funded through the Afghan Security Forces Fund and the Counter-ISIS Train and Equip Fund, and associated authorities. Funds will also build the capacity of partners to prevent and disrupt development, proliferation, and use of WMD.

In addition to providing operational training and equipment, the SC will support development of partners' institutional capacity to absorb and apply new capabilities into security forces. The SC-funded activities will also support partner nations' institutional capacity to sustain critical capabilities. In many cases, the SC will fund

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**I. Description of Operations Financed (cont.)**

U.S. engagements with partners to enhance U.S. understanding of partner capability gaps and increase interoperability and collaboration.

U.S. EUROPEAN COMMAND

The DoD proposes allocating SC funds throughout the USEUCOM AOR to defeat ISIS, AQ and affiliates and foreign terrorist fighter flow threats in order to secure NATO's southern flank. It will also fund the capacity building of partners to counter emerging security challenges, WMD proliferation, transnational organized crime, and the potential threat stemming from VEO migration across the Mediterranean Sea.

In addition to providing operational training and equipment, the SC will support development of partners' institutional capacity to absorb and apply new capabilities. The SC-funded activities will also support partners' institutional capacity to sustain critical capabilities. The SC will fund U.S. engagements with partners to enhance U.S. understanding of partners' capability gaps and to increase interoperability and collaboration.

U.S. PACIFIC COMMAND

The DoD proposes allocating SC funds in the USPACOM AOR to counter regional violent extremist organizations, ISIS and AQ-aligned threat groups, and other transnational threats, as well as other threats to U.S. interests. Activities will help disrupt the spread of terrorism and foreign fighter flows, preclude the use of the region as a safe haven and support node for illicit activities.

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SC funds will assist countries in denying access to VEOs and conducting effective CT operations to disrupt terrorist activity. Partner nations are serving as deterrents against the expansion of illicit activity across USPACOM in both the land-based and maritime domains. Activities will include operational training and equipment, the development of partners' institutional and operational capacities, and will foster joint and combined collaboration and operational capacity.

In addition to providing operational training and equipment, the SC will support development of partners' institutional and operational capacities to apply new capabilities across their joint forces and foster collaboration both internally and regionally.

**European Reassurance Initiative - Ukraine Security Assistance Initiative:** The Department requests \$150 million to support Building Partnership Capacity (BPC) activities in the Ukraine to address readiness and other military support initiatives. This funding provides assistance and support to the military and national security forces of Ukraine, and for replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

**II. Force Structure Summary:**

N/A

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**III. Financial Summary (\$ in thousands)**

	FY 2017						
	FY 2016 <u>Actual</u>	Budget <u>Request</u>	<u>Congressional Action</u>			Current <u>Estimate</u>	FY 2018 <u>Estimate</u>
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>		
<b>A. BA Subactivities</b>							
Counterterrorism (CT)	0	0	0	0.0	0	0	850,000
Security Cooperation	0	0	0	0.0	0	0	850,000
ERI	226,530	0	0	0.0	0	0	150,000
Ukraine Security Assistance Initiative	226,530	0	0	0.0	0	0	150,000
OFS	1,256,529	0	0	0.0	0	1,412,000	1,312,000
Coalition Support	1,112,687	0	0	0.0	0	1,100,000	1,000,000
Lift and Sustain	131,484	0	0	0.0	0	300,000	300,000
MoDA Program	12,358	0	0	0.0	0	12,000	12,000
<b>Total</b>	<b>1,483,059</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>1,412,000</b>	<b>2,312,000</b>

	FY 2016 <u>Actual</u>	FY 2017 <u>Estimate</u>	FY 2018 <u>Estimate</u>
<b><u>Summary by Operation</u></b>			
Operation FREEDOM'S SENTINEL (OFS)	\$1,256,529	\$1,412,000	\$2,162,000
Operation INHERENT RESOLVE (OIR)	\$0	\$0	\$0
European Reassurance Initiative (ERI)	\$226,530	\$0	\$150,000
Post-Operation New Dawn (P-OND)	\$0	\$0	\$0
<b>Operation Totals</b>	<b>\$1,483,059</b>	<b>\$1,412,000</b>	<b>\$2,312,000</b>



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**III. Financial Summary (\$ in thousands)**

<b>B. <u>Reconciliation Summary</u></b>	<b>Change</b>	<b>Change</b>
	<b><u>FY 2017/FY 2017</u></b>	<b><u>FY 2017/FY 2018</u></b>
<b>OCO Funding</b>		<b>1,412,000</b>
Congressional Adjustments (Distributed)		
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
Carryover		
<b>Subtotal Appropriated Amount</b>		
Fact-of-Life Changes (2017 to 2017 Only)		
<b>Subtotal OCO Funding</b>		
Baseline Appropriation		
Reprogrammings		
Price Changes		28,240
Functional Transfers		
Program Changes		871,760
<b>Current Estimate</b>		<b>2,312,000</b>
Less: Baseline Appropriation		
<b>Normalized Current Estimate</b>		

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**III. Financial Summary (\$ in thousands)**

<b>C. <u>Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
<b>FY 2017 President's Budget Request (Amended, if applicable)</b>		
1. Congressional Adjustments		
a. Distributed Adjustments		
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
e. Carryover		
<b>FY 2017 Appropriated Amount</b>		
2. Baseline Appropriation		
3. Fact-of-Life Changes		
<b>FY 2017 OCO Funding</b>		
4. Reprogrammings (Requiring 1415 Actions)		
<b>Revised FY 2017 Estimate</b>		
5. Less: Baseline Appropriation		
<b>FY 2017 Normalized Current Estimate</b>		<b>1,412,000</b>
6. Price Change		28,240
7. Functional Transfers		
8. Program Increases		1,000,000
a. Annualization of New FY 2017 Program		
b. One-Time FY 2018 Increases		
c. Program Growth in FY 2018		
1) Security Cooperation	850,000	
Provides support to partner nations for capacity- building, including with training and equipment as well as institution-building and other means. Funding will enhance the U.S. ability to support partner nations in counterterrorism (CT) and crisis response operations and other key defense objectives.		

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**III. Financial Summary (\$ in thousands)**

<b>C. <u>Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
2) Ukraine Security Assistance Initiative Funding provides assistance, including training; equipment; lethal weapons of a defensive nature; logistics support, supplies and services; sustainment; and intelligence support to the military and national security forces of Ukraine.	150,000	
9. Program Decreases		-128,240
a. Annualization of FY 2017 Program Decreases		
b. One-Time FY 2017 Increases		
c. Program Decreases in FY 2018		
1) Coalition Support Reduces funding to coincide with the decrease in participation and operations tempo of key coalition forces and specialized training and equipment requirements.	-128,240	
(FY 2017 Baseline: \$1,100,000 thousand)		
<b>FY 2018 Budget Request</b>		<b>2,312,000</b>

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**IV. Performance Criteria:**

**Summary Table - Security Cooperation (Dollars in Millions)**

<b>By Category</b>	<b><u>FY 2016</u></b>	<b><u>FY 2017</u></b>	<b><u>FY 2018</u></b>
Security Cooperation (formerly CTPF) <sup>1</sup>	1,100.0	1,000.0	850.0
Syria Train and Equip <sup>2,3</sup>	-	-	-
<b>Total</b>	<b>1,100.0</b>	<b>1,000.0</b>	<b>850.0</b>
<b>By Region</b>			
U.S. Africa Command	375.0	450.0	300.0
U.S. Central Command	375.0	550.0	400.0
Syria Train and Equip	350.0		
U.S. European Command <sup>4</sup>	-	-	75.0
U.S. Pacific Command	-	-	75.0
<b>Total</b>	<b>1,100.0</b>	<b>1,000.0</b>	<b>850.0</b>

**Notes:**

1/ CTPF funds are appropriated for two years. FY 2016 CTPF funds remain available through FY 2017.

2/ In FY 2016, Congress did not specify the amount of funding for Syria Train & Equip activities. The conference report to the Consolidated Appropriations Act allowed the Secretary of Defense to use CTPF funds to assist the vetted Syrian opposition forces.

3/ For FY 2017 and FY 2018, Syria Train & Equip funding was requested as a standalone item.

4/ No funding was planned for EUCOM in FY 2016 or FY 2017. The EUCOM Combatant Commander requested funds for a CT requirement in support of Turkey. This requirement was notified in June 2016. Subsequently, the Secretary of Defense notified to Congress his determination of Turkey's eligibility for CTPF and waiver of geographic restrictions, and the funding for Turkey was reprogrammed and implemented.

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V. Personnel Summary

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

<u>OP 32 Line</u>	<u>FY 2016</u> <u>Actual</u>	<u>Change</u> <u>FY 2016/FY 2017</u>		<u>FY 2017</u> <u>Estimate</u>	<u>Change</u> <u>FY 2017/FY 2018</u>		<u>FY 2018</u> <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
989 Other Services	1,483,059	28,178	-99,237	1,412,000	28,240	871,760	2,312,000
<b>999 Total Other Purchases</b>	<b>1,483,059</b>	<b>28,178</b>	<b>-99,237</b>	<b>1,412,000</b>	<b>28,240</b>	<b>871,760</b>	<b>2,312,000</b>
<b>Total</b>	<b>1,483,059</b>	<b>28,178</b>	<b>-99,237</b>	<b>1,412,000</b>	<b>28,240</b>	<b>871,760</b>	<b>2,312,000</b>