

COUNTERTERRORISM PARTNERSHIPS FUND



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OVERVIEW

The FY 2016 Overseas Contingency Operations (OCO) request includes \$2.1 billion for the Counterterrorism Partnerships Fund (CTPF) to continue the President's initiative to support a transition to a more sustainable and partnership-focused approach to counterterrorism with a flexible mechanism that allows the Department of Defense (DoD) to respond more nimbly to evolving terrorist threats from South Asia to the Sahel. The CTPF, originally proposed by the President at West Point on May 28, 2014, will build on existing tools and authorities to respond to a range of terrorist threats by providing direct support to partner nations as well as augmenting U.S. capability to support partners in counterterrorism (CT) operations.

Counterterrorism Partnerships Fund

(Dollars in Millions)

By Category	FY 2015 REQUEST	FY 2015 ENACTED	FY 2016 REQUEST
Counterterrorism	2,500	800	2,000
Syria Regional Stabilization Initiative	1,000	500	--
Crisis Response	500	--	100
Total	4,000	1,300	2,100

Counterterrorism Partnerships Fund

(Dollars in Millions)

By Region	FY 2015 PLAN	FY 2016 REQUEST
Levant	835	661
Yemen	--	70
Sahel Maghreb	113	262
Lake Chad Basin	133	338
East Africa	220	669
Crisis Response Fund	--	100
Total	1,300	2,100

COUNTERTERRORISM PARTNERSHIPS FUND

The FY 2015 Counterterrorism Partnership Fund (CTPF) request focused on three broad purposes: (1) to provide counterterrorism (CT) support to partner nations, including capacity-building and enabling support; (2) to provide support to address the conflict in Syria and the impact on its neighbors through a Regional Stabilization Initiative, including support to the moderate Syrian opposition; and (3) to help the DoD respond to unexpected crises.

Since the submission of the FY 2015 CTPF request in June 2015, the Department requested and received additional funding to counter the Islamic State of Iraq and the Levant (ISIL) threat in Iraq and Syria and created a stand-alone account to fund the training and equipping of vetted Syrian opposition forces. These events obviated the need for a Regional Stabilization Initiative in FY 2015. Accordingly, the FY 2016 CTPF request focuses on providing CT support to partner nations, augmenting U.S. capability to support partners in CT operations, and helping the DoD to respond to unexpected crises. Proposed CTPF activities are binned by region and are consistent with the National Security Council's tiered CT threat list.

To illustrate potential uses of CTPF dollars, a preliminary allocation follows. These amounts could change based on world events and resulting needs.

LEVANT (FY 2015 \$835 million; FY 2016 \$661 million)

The DoD proposes \$835 million and \$661 million in FY 2015 and FY2016, respectively, to counter-ISIL and other regionally-based terrorist groups and to promote stability in the Levant. This funding will provide CT support in a region where the civil war in Syria, ISIL's advances in Syria and Iraq, and other regional pressures challenge U.S., allied, and partner security interests.

The following preliminary allocations illustrate potential uses of CTPF dollars. These proposals and/or amounts could change based on world events and resulting needs.

Specific Counterterrorism Support initiatives include:

- Syria Train and Equip (FY 2015 \$500 million; FY 2016 \$0 million)

The Department will train and equip appropriately vetted elements of the Syrian opposition to (1) effectively defend the Syrian people from attacks by the Islamic State of Iraq and the Levant (ISIL) and secure territory controlled by the Syrian opposition; (2) protect the United States, its friends and allies, and the Syrian people from the threats posed by terrorists in Syria; and (3) promote the conditions for a negotiated settlement to end the conflict in Syria. To achieve these goals, the Department as designed a program that will recruit, screen, train, equip, employ, and sustain the supported moderate Syrian opposition forces against this range of predatory adversaries.

In FY 2015, up to \$500 million of the CTPF was authorized for this proposal. In FY 2016, the Department requests \$600 million in a separate fund.

- Border Security Quick Reaction Force (FY 2015 \$150 million; FY 2016 \$150 million)

Jordan requires critical border security support to address (1) improving mobility and interdiction capabilities, (2) improving intelligence, surveillance, and reconnaissance (ISR) capacity, and (3) increasing the training and equipping of border security forces. The procurement of 12 to 16 Black Hawk helicopters will build Jordan's quick reaction force (QRF) to interdict ISIL along its borders.

- Partner Nation Support to Counter ISIL (FY 2015 \$149 million; FY 2016 \$306 million)

This proposal provides partner nations with critically needed equipment due to rapidly shifting procurement priorities in response to the ISIL and other terrorist group activities, including key munitions, night vision devices, and intelligence, surveillance, and reconnaissance equipment, among other items.

- Enhancing Partner CT Training (FY 2015 \$27 million; FY 2016 \$150 million)

This proposal builds regional CT capacity by expanding current training efforts, addressing training gaps, and enhancing partner nation self-defense capabilities. Some examples of how training funds will be used include border security training, night combat capability, qualification training for new air platforms, and standard operating procedure development. CTPF will also fund the

training, equipment, and infrastructure to build Lebanese Armed Forces (LAF) and LAF Special Operations Forces (SOF) operational capability and capacity to confront ISIL and to establish the mechanisms for selecting, assessing, training, and sustaining LAF SOF.

- Enabling Support to Coalition Partners (FY 2015 \$9 million; FY 2016 \$15 million)

This proposal funds intelligence support to USCENTCOM partners and enhanced intelligence fusion centers.

- Global Lift and Sustain (FY 2015 \$0 million; FY 2016 \$40 million)

This proposal funds essential support capabilities (e.g., logistics, lift, ISR, refueling) to enable more capable Middle Eastern allies/partners conducting CT and supporting activities.

- CT Building Partner Capacity Management and Assessments (FY 2015 \$2 million; FY 2016 \$3 million)

This proposal funds either the hiring of temporary security staff or the temporary deployment of current USG personnel to plan, implement, and assess CTPF security cooperation efforts and supporting engagement with security planners.

YEMEN (FY 2015 \$0 million; FY 2016 \$70 million)

The DoD proposes \$70 million in FY2016 to support Yemen CT forces to better deter, degrade, and counter Al-Qaeda, its affiliates, and other emerging threats. As with all security assistance programs, the Department will constantly monitor the political-security situation in Yemen to ensure appropriate programmatic adjustments in the delivery of additional military articles. These objectives align with the Yemen 2016 CT Strategy.

Administering CT program in Yemen over the coming term will be extremely challenging given the current political-security situation and the strong likelihood for continued political volatility and violence. The Department will keep Yemen in consideration for both FY 2015 and FY 2016 CTPF funds and re-evaluate the prioritization of strategic objectives based on the situation in the country.

The following preliminary allocations illustrate potential uses of CTPF dollars. These proposals and/or amounts could change based on world events and resulting needs.

Specific Counterterrorism Support initiatives include:

- Building Special Forces Capabilities (FY 2015 \$0 million; FY 2016 \$50 million)

This proposal builds Yemen's capacity to disrupt high value terrorists and operational cells in rural and urban areas with minimal U.S. assistance. Since 2012, Yemen's CT units have shown some effectiveness conducting CT operations in urban areas, suggesting these units are well-positioned to take advantage of additional training and funding. This proposal funds the expansion of the Yemeni Air Force's ability to transport personnel and equipment, and ground transportation to strengthen the Yemeni Government's ability to have several companies deploy anywhere in their or an adjoining AOR, critical training to improve command and control and integrate intelligence into operational planning, and border security equipment and training to Omani security forces as they execute the critical mission of preventing Al-Qaeda in the Arabian Peninsula (AQAP) infiltration to and exfiltration from Yemen.

- Global Lift and Sustain (FY 2015 \$0 million; FY 2016 \$20 million)

This proposal funds essential support capabilities (e.g., logistics, lift, ISR, refueling) to enable Yemen CT and supporting activities.

SAHEL MAGHREB (FY 2015 \$113 million; FY 2016 \$262 million)

The DoD proposes \$113 million and \$262 million in FY 2015 and FY 2016, respectively, to enable partner nation (PN) military forces to detect, degrade, and disrupt Violent Extremist Organizations (VEOs) in North-West Africa. This funding focuses on amplifying PN Command, Control, Communications, Computers, Intelligence, Surveillance, and Reconnaissance (C4ISR), logistics, air and ground mobility, and counter-IED architectural frameworks needed for effective CT operations. Additionally, this funding fosters interoperability and trans-Maghreb/Sahel cooperation, and enabling PNs to deploy and sustain troops to support regional and international efforts to contain the VEO in the region. The CTPF also supports efforts to improve partner security sector governance to support their efforts to absorb, maintain, and effectively manage CT and border security capabilities with integrity and accountability. These CTPF proposals are synchronized and de-conflicted with ongoing 10 U.S.C. 2282, GSCF, and Title 22 efforts.

The following preliminary allocations illustrate potential uses of CTPF dollars. These proposals and/or amounts could change based on world events and resulting needs.

Specific Counterterrorism Support initiatives include:

- Border Security Enhancements (FY 2015 \$36 million; FY 2016 \$112 million)

This proposal strengthens border security units and supporting logistics and medical capabilities, mitigating the threat posed by AQIM, al-Murabitun, Ansari al-Sharia variants, and other violent extremist organizations (VEOs) in the Maghreb and Sahel. This proposal strengthens partner nation air and ground border security, CT, and logistical capabilities to enable operations to deny safe havens and reduce VEO transit through the provision of training and equipment to enhance the capability of existing units and foster development of additional units.

- Build CT Partner C4ISR Capabilities (FY 2015 \$28 million; FY 2016 \$68 million)

This proposal enhances the capability of Maghreb and Sahel CT forces to collect, analyze, and disseminate intelligence to effectively target, posture against, and respond to violent extremist organization (VEO) threats throughout the region through provision of ISR aircraft; and training and equipping for command and control nodes, fusion centers, and military intelligence units.

- Build Partner C-IED Capabilities (FY 2015 \$16 million; FY 2016 \$0 million)

This proposal develops the counter-IED capabilities of Maghreb and Sahel forces to maintain freedom of movement through provision of training and equipment to counter the threat networks that employ IEDs.

- Commercial ISR (FY 2015 \$22 million; FY 2016 \$0 million)

This proposal provides commercial medium altitude/regionally based intelligence, surveillance, and reconnaissance (ISR) to support operations across the African Continent; specifically, efforts to protect civilian populations, disrupt attacks, and dismantle terrorist networks.

- Airborne ISR Process, Exploitation, and Dissemination (PED) Infrastructure (FY 2015 \$0 million; FY 2016 \$6 million)

This proposal supports bilateral networks that enable the U.S. to securely share timely, relevant intelligence with partners. This proposal enables partner nation forces to directly action violent extremist organization (VEO) members with minimal/no U.S. ground presence. Transport infrastructure enables U.S. and partner nation platforms to distribute data in a timely manner.

- Intelligence Staff Support (FY 2015 \$7 million; FY 2016 \$7 million)

This proposal funds U.S. Africa Command (USAFRICOM) support to CT operations, exercises, and security cooperation, providing vital CT-related intelligence functions such as targeting, intel planning, collection management, intelligence and warning, operational analysis, and intel for named operations and partner nation capacity building activities.

- Global Lift and Sustain (FY 2015 \$0 million; FY 2016 \$15 million)

This proposal funds global lift and sustain for allied partners conducting CT operations through the provision of supplies, services, and sustainment.

- CT BPC and CIED Management and Assessments (FY 2015 \$4 million; FY 2016 \$7 million)

This proposal funds the hiring of temporary security cooperation and counter-IED implementation staff to plan, implement, and assess CTPF security cooperation efforts and supporting engagement with security partners.

- Security Governance Initiative (FY 2015 \$0 million; FY 2016 \$47 million)

The proposal funds a portion of the Security Governance Initiative (SGI), a joint endeavor between the U.S. and six African partners (Ghana, Kenya, Mali, Niger, Nigeria, and Tunisia) that offers a comprehensive approach to improving security sector governance and capacity to address threats. Together with our SGI partner countries, the United States will assist in developing joint strategies based on assessments and the determination of priorities and objectives. Regular evaluations of programs will guide adjustments to assistance based on achieved results. To execute the initiative and ensure maximum effectiveness of U.S. assistance, the United States will form a dedicated SGI team to be housed at the Department of State with support from the Department of Defense, the United States Agency for International Development, the Department of Justice, and the Department of Homeland Security.

LAKE CHAD BASIN (FY 2015 \$133 million; FY 2016 \$338 million)

The DoD proposes \$133 million and \$338 million in FY 2015 and FY 2016, respectively, to support the efforts of Nigeria, Cameroon, Chad, and Niger to contain and counter Boko Haram (BH) by effectively controlling their respective common borders and supporting cooperative multi-lateral efforts against this common threat. This funding will generate sufficient partner capacity to enhance the readiness of partner nation military forces to conduct operations against terrorist objectives. Preventing BH's free movement between Nigeria and each of the neighboring countries will significantly diminish its ability to secure material support and safe haven, enabling partners to protect borders and the civilian population. These funds would also be used to enable multilateral partnership through organizations such as the Lake Chad Basin Commission, MNTF, and/or the African Union.

The following preliminary allocations illustrate potential uses of CTPF dollars. These proposals and/or amounts could change based on world events and resulting needs.

Specific Counterterrorism Support initiatives include:

- Build Partner CT Forces to Interdict Boko Haram (FY 2015 \$79 million; FY 2016 \$249 million)

This proposal builds partner CT forces and command and control and combat support mechanisms to enhance border security and interdict Boko Haram movement. The proposal includes funding for logistics, medical, and other capabilities to sustain CT operations. The proposal builds the CT capabilities of Cameroon, Chad, and Niger bilaterally to deny Boko Haram (BH) the use of their respective territories to consistently engage and defeat BH and thereby contain the group within Nigeria and contribute to coordinated regional operations. Key units include: Cameroon's Rapid Interdiction Battalion (BIR), Chad's Special Anti-Terrorism Group (STAG), and Niger's second and fifth regions. In FY 2016, this proposal builds out aviation capabilities, including ISR.

- Build Partner ISR Capabilities (FY 2015 \$30 million; FY 2016 \$30 million)

This proposal builds partner ISR capabilities to provide actionable information to support CT operations. Counter-Boko Haram (BH) forces have sufficient intelligence collection, analysis, and timely dissemination of intelligence to effectively respond to BH attacks within Nigeria and neighboring states. Neighboring partner nations possess and utilize the resources needed to gather, analyze, and disseminate intelligence and other information in support of CT operations.

- Build Partner Counter-IED Capabilities (FY 2015 \$8 million; FY 2016 \$16 million)

This proposal builds partner counter-IED capabilities to protect civilization populations and enhance freedom of movement. Funding develops counter-IED capability of Lake Chad Basin forces to maintain freedom of movement through provision of training and equipment to counter the threat networks that employ IEDs.

- Airborne ISR Process, Exploitation, and Dissemination (PED) Infrastructure (FY 2015 \$0 million; FY 2016 \$6 million)

This proposal supports bilateral networks that enable the U.S. to securely share timely, relevant intelligence with partners. This proposal enables partner nation forces to directly action VEO members with minimal/no U.S. ground presence.

- Commercial ISR (FY 2015 \$0 million; FY 2016 \$18 million)

This proposal provides commercial medium altitude/regionally based intelligence, surveillance, and reconnaissance (ISR) to support operations with a focus on Central Africa. Enables partner nation forces to directly action violent extremist organization (VEO) members with minimal or no U.S. ground presence. This proposal has a specific focus on impacting South Sudan operations and counter the Lord's Resistance Army (LRA) which presents a threat to regional stability.

- Intelligence Staff Support (FY 2015 \$7 million; FY 2016 \$6 million)

This proposal funds USAFRICOM support to CT operations, exercises, and security cooperation, providing vital CT-related intelligence functions such as targeting, intel planning, collection management, intelligence and warning, operational analysis, and intel for named operations and partner nation capacity building activities.

- IED Forensics (FY 2015 \$4 million; FY 2016 \$0 million)

This proposal provides USAFRICOM the capability to mitigate the threat of IED and identify the actors and their networks. Mitigating the threat of IEDs allows partner nation forces to maintain freedom of movement.

- Global Lift and Sustain (FY 2015 \$0 million; FY 2016 \$5 million)

This proposal funds global lift and sustain for allied partners conducting CT operations, providing the necessary logistics support, supplies, services, and sustainment to countries that are not capable of providing their own associated support.

- CT BPC and C-IED Management and Assessments (FY 2015 \$5 million; FY 2016 \$8 million)

This proposal funds the hiring of temporary security cooperation and counter-IED implementation staff to plan, implement, and assess CTPF security cooperation efforts and supporting engagement with security partners.

EAST AFRICA (FY 2015 \$220 million; FY 2016 \$669 million)

The DoD proposes \$220 million and \$669 million in FY 2015 and FY2016, respectively, to support Africa Union Mission to Somalia (AMISOM) and Somali partner capacity building efforts. These funds will build AMISOM Troop Contributing Country (TCC) capacity, promote interoperability, generate Somali security forces capability of joint operations with AMISOM, and create multi-lateral engagement opportunities with the goal of diminishing al-Shabaab (AS) effectiveness in East Africa.

The following preliminary allocations illustrate potential uses of CTPF dollars. These proposals and/or amounts could change based on world events and resulting needs.

Specific Counterterrorism Support initiatives include:

- Enhance AMISOM TCC (FY 2015 \$150 million; FY 2016 \$518 million)

This proposal enhances Africa Union Mission to Somalia (AMISOM) Troop Contributing Countries (TCC) maneuver and border force, counter-IED, intelligence, and logistics to deny al-Shabaab (AS) safe haven, identify and target AS operatives, response to AS attacks, and sustain the political will of AMISOM TCCs. Funding includes significant enhancement of AMISOM partners' mobility through fixed and rotary wing training and equipping.

- Build Somalia National Army CT Capabilities (FY 2015 \$50 million; FY 2016 \$102 million)

This proposal builds mobile Somalia National Army (SNA) CT capabilities and supporting logistics capabilities and defense institutions to sustain the investment and enhance SNA security cooperation absorption capacity.

- Airborne ISR PED Infrastructure (FY 2015 \$0 million; FY 2016 \$6 million)

This proposal supports bilateral networks that enable the U.S. to securely share timely, relevant intelligence with partners. This proposal enables partner nation forces to directly action VEO members with minimal/no U.S. ground presence.

- Commercial ISR (FY 2015 \$0 million; FY 2016 \$18 million)

This proposal provides commercial medium altitude/regionally based intelligence, surveillance, and reconnaissance (ISR) to support operations with a focus on East Africa.

- AFRICOM Counterintelligence Capability (FY 2015 \$2 million; FY 2016 \$2 million)

This proposal provides USAFRICOM with critical counterintelligence (CI) and human intelligence (HUMINT) mission management technologies to enhance partner nation information sharing and liaison, as well as enable components to help answer critical information gaps and to liaise with key partner nations.

- Joint Intelligence Support (FY 2015 \$9 million; FY 2016 \$9 million)

This proposal funds USAFRICOM support to CT operations, exercises, and security cooperation, providing vital CT-related intelligence functions such as targeting, intel planning, collection management, intelligence and warning, operational analysis, and intel for named operations and partner nation capacity building activities.

- Intel Sharing (FY 2015 \$2 million; FY 2016 \$0 million)

This proposal funds the purchase of U.S. equipment to support Intel sharing. Develops coordinated intelligence sharing with appropriate African CT partners. Provides near-real-time mutual sharing of technical classified intelligence between the U.S. and Kenya to enhance CT operations.

- Global Life and Sustain (FY 2015 \$0 million; FY 2016 \$5 million)

This proposal funds global lift and sustain for allied partners conducting CT operations, providing the necessary logistics support, supplies, services, and sustainment to countries not capable of providing their own associated support.

- CT BPC and C-IED Management and Assessments (FY 2015 \$7 million; FY 2016 \$10 million)

This proposal funds the hiring of temporary security cooperation and counter-IED implementation staff to plan, implement, and assess CTPF security cooperation efforts and supporting engagement with security partners.

CRISIS RESPONSE FUND (FY 2015 \$0 million; FY 2016 \$100 million)

The DoD proposes \$100 million in FY2016 in reserve funds that can be allocated based on unforeseen needs. A crisis response fund would facilitate flexibility and speed in responding contingencies (after an interagency policy process and appropriate congressional notification), and would allow DoD to maintain balance between responding to crises and being ready to respond to future contingencies.

With unpredictability an increasingly prominent aspect of the international setting, this funding would support U.S. forces' ability to respond quickly to a range of contingencies, from noncombatant evacuation operation to smaller-scale combat missions. These additional resources would also minimize the impact of such unplanned and unfunded activities on other DoD accounts.

Table 1 – Funding by Project

Counterterrorism Partnerships Fund <i>(Dollars in Millions)</i>	Organization	Account	Project	FY 2015 Enacted	FY 2016 Request
Levant	SOCOM, ARCENT, USAFCENT	O&M, Various	Syria Train and Equip	500	--
	DSCA	O&M, DW	Border Security Quick Reaction Force	150	150
	DSCA	O&M, DW	Partner Nation Support to Counter ISIL	147	303
	DSCA	O&M, DW	Enhancing Partner CT Training	27	150
	DIA	O&M, DW	Enabling Support to Coalition Partners	9	15
	NAVCENT, SOCCENT	O&M, Navy	Global Lift and Sustain	--	40
	USCENTCOM	O&M, Army	CT Building Partner Capacity Management and Assessments	2	3
Subtotal Levant				835	661
Yemen	DSCA	O&M, DW	Building Special Forces Capabilities	--	50
	NAVCENT, SOCCENT	O&M, Navy/SOCOM	Global Lift and Sustain	--	20
Subtotal Yemen				--	70
Sahel Maghreb	DSCA	O&M, DW	Border Security Enhancements	36	112
	DSCA	O&M, DW	Build CT Partner C4ISR Capabilities	28	68
	DSCA	O&M, DW	Build Partner C-IED Capabilities	16	--
	DIA	O&M, DW	Commercial ISR	22	--
	DIA	O&M, DW	Airborne ISR Process, Exploitation, and Dissemination (PED) Infrastructure	--	6
	DIA	O&M, DW	Intelligence Staff Support	7	7
	AFAF	O&M, AF	Global Life and Sustain	--	15
	USAFRICOM	O&M, Army	CT BPC and C-IED Management and Assessments	4	7
DSCA	O&M, DW	Security Governance Initiative	--	47	
Subtotal Sahel Maghreb				113	262

Counterterrorism Partnerships Fund <i>(Dollars in Millions)</i>	Organization	Account	Project	FY 2015 Enacted	FY 2016 Request
Lake Chad Basin	DSCA	O&M, DW	Build Partner CT Forces to Interdict Boko Haram	79	249
	DSCA	O&M, DW	Build Partner ISR Capabilities	30	30
	DSCA	O&M, DW	Build Partner Counter-IED Capabilities	8	16
	DIA	O&M, DW	Airborne ISR Process, Exploitation, and Dissemination (PED) Infrastructure	--	6
	DIA	O&M, DW	Commercial ISR	--	18
	DIA	O&M, DW	Intelligence Staff Support	7	6
	DSCA	O&M, DW	IED Forensics	4	--
	AFAF	O&M, Air Force	Global Lift and Sustain	--	5
	USAFRICOM	O&M, Army	CT BPC and C-IED Management and Assessments	5	8
Subtotal Lake Chad Basin				133	338
East Africa	DSCA	O&M, DW	Enhance AMISON TCC	150	518
	DSCA	O&M, DW	Build Somalia National Army CT Capabilities	50	102
	DIA	O&M, DW	Airborne ISR PED Infrastructure	--	6
	DIA	O&M, DW	Commercial ISR	--	18
	DIA	O&M, DW	Intelligence Staff Support	9	9
	DIA	O&M, DW	AFRICOM Counterintelligence	2	2
	USAFRICOM	O&M, Army	Intel Sharing	2	--
	AFAF	O&M, Air Force	Global Lift and Sustain	--	5
	USAFRICOM	O&M, Army	CT BPC and CIED Management and Assessments	7	10
Subtotal East Africa				220	669
Crisis Response Fund	Various	Various	Crisis Response Fund	--	100
Subtotal Crisis Response Fund				--	100
Total Counterterrorism Partnerships Fund (CTPF)				1,300	2,100

Numbers may not add due to rounding