



Defense Bill Breakdown: What Made the Final Cut

Key Military Aid Issues in the New Version of the FY 2016 National Defense Authorization Act

Updated on November 25, 2015

On November 25, 2015, the President signed into law the National Defense Authorization Act for FY 2016 ([S. 1356](#)) to authorize Defense Department programs and policies for next year. While renewing many previously created military aid funding authorities, this law authorizes four new military aid [authorities or programs](#) (see the asterisk for these authorities) worth a total \$478 million. The legislation creates or extends several new military aid restrictions, policy statements, and reports. The new law also includes [\\$5 billion in budgetary cuts](#) after the President vetoed an earlier version of the bill submitted to him by Congress in October. The following table shows the key differences between this new law and earlier House and Senate passed bills.

For questions, contact Colby Goodman at colby@ciponline.org

Global Military Aid Authorities

ITEM/PROVISION	HOUSE	SENATE	FINAL
Build Capacity for Foreign Military Intelligence Forces	N/A	Authorizes the Secretary of Defense, with concurrence from the Director of National Intelligence and the Secretary of State, to train foreign military intelligence forces for several purposes with funding up to \$25 million.	Cuts the new authority and requires the Pentagon to report on “all training of foreign military intelligence units.”
Counterterrorism Partnership Fund (CTPF) – President requested \$2.1 billion	Rejects President’s request.	Authorizes CTPF for \$1 billion.	Authorizes CTPF for \$750 million.
Coalition Support Funds (CSF) – President requested \$1.7 billion	Authorizes the Secretary of Defense to reimburse coalition partners for logistical and military support to U.S. military operations. Funds would	Authorizes \$1.16 billion with only \$900 million available for Pakistan. Requires the Secretary to withhold \$300 of the \$900 million to Pakistan until he	Authorizes \$1.16 billion with only \$900 million available for Pakistan. Requires the Secretary to withhold \$350 of the \$900 million to Pakistan until he can certify that

	be limited to \$1.26 billion. Requires the Secretary to withhold \$400 million of the \$900 million available for Pakistan until he can certify that Pakistan is conducting military operations in North Waziristan, taking steps to prevent the Haqqani Network, and actively coordinates with Afghanistan to restrict movement of the Haqqani Network.	can certify that Pakistan has taken actions to promote stability in Afghanistan, including encouraging the participation of the Taliban in talks with the Afghanistan government. Authorizes \$100 million for “stability activities” in the Federal Administered Tribal Areas.	Pakistan has taken the steps included in the House version. Does not include the Secretary to certify that Pakistan is promoting stability in Afghanistan. Keeps \$100 million for “stability activities.”
Special Operations to Combat Terrorism	Allows the Secretary of Defense to spend up to \$100 million each year for this authority. Requires annual report.	N/A	Allows Secretary of Defense to spend up to \$85 million each year for this authority. Requires annual report.
Support to Foreign Ministries of Defense	N/A	Authorizes the Secretary of Defense, with concurrence from the Secretary of State, to provide training to personnel of foreign ministries of defense to enhance civilian oversight of security forces, establish responsible defense governance, assess organizational weakness and enhance core competencies.	Upholds authorizations from Senate bill.

Regional/Country-Specific Military Aid Authorities

ITEM/PROVISION	HOUSE	SENATE	FINAL
Eastern European Training Initiative*	N/A	Authorizes the Secretary of Defense, with concurrence of the Secretary of State, to provide several types of training to foreign military forces that are signatories to the Partnership for Peace Framework Documents or a new NATO member. Funding may not exceed \$28 million per year.	Authorizes funding at \$28 million limit.
Afghanistan Security Forces Fund	Authorizes funds at \$4.1 billion. Includes \$50 million for recruitment and retention of women in the	Authorizes funds at \$3.7 billion. Does include allocation for integration of women to the forces.	Authorizes funds at \$2.6 billion for FY 2016. Requires quarterly report for equipment accepted by

<p>– President requested \$2.68 billion</p>	<p>forces.</p>		<p>the forces; a plan to promote the security of Afghan women and girls; a plan to address the development of accountability mechanism for Afghanistan National Army and National Police. A maximum of \$25 million of the funds will be used for the integration of women into the security forces as well as other programs regarding human rights and accountability in the forces.</p>
<p>Iraq Train & Equip Fund</p> <p>– President requested \$715 million</p>	<p>Authorizes \$715 million to assist the Iraqi military and other security forces. At least 25 percent would be spent to assist the Kurdish Peshmerga, Sunni tribal security forces and the Iraqi Sunni National Guard.</p>	<p>Authorizes \$715 million to assist the Iraqi military and other security forces, but with no percentage requirements. Encourages the Administration to provide security assistance to the security forces of the Kurdistan Regional Government. Adds a requirement to report on security force units restricted from receiving assistance.</p>	<p>Keeps authorization at \$715 million with no percentage requirements for other forces. Authorizes assistance for Peshmerga and tribal forces under the fund. Keeps requirement for report on security force units.</p>
<p>Jordan Border Security (Sec. 1226)</p> <p>– President requested \$150 million in CTPF</p>	<p>Authorizes the Secretary of Defense, with concurrence of the Secretary of State, to provide assistance on a reimbursement basis to Jordan’s armed forces to enhance border security. Provides \$300 million.</p>	<p>Authorizes assistance on a reimbursement basis to both Jordan and Lebanon for border security. Funds may not exceed \$125 million.</p>	<p>Authorizes assistance on a reimbursement basis to both Jordan and Lebanon for border security. Funds may not exceed \$150 million.</p>
<p>Support to Military Forces Combating Terrorism in Africa*</p>	<p>N/A</p>	<p>Authorizes the Secretary of Defense, with concurrence of the Secretary of State, to provide, on a non-reimbursable basis, logistic support, supplies and services to foreign militaries conducting counterterrorism operations in Africa. Assistance may not exceed \$100 million in any year. Requires a report.</p>	<p>Authorizes assistance at \$100 million maximum. Requires report.</p>
<p>Syria Train & Equip Fund</p> <p>– President</p>	<p>Authorizes \$600 million, with \$531.5 million for the Syria Train & Equip Fund, \$28.5 million for Army</p>	<p>Authorizes \$600 million without further spending details. Requires a report describing the military</p>	<p>Authorizes \$406.5 million for the Syria Train & Equip Fund. Keeps report requirement.</p>

requested \$600 million	costs and \$42.8 million for Air Force costs.	support recipients of the Syria Train & Equip Fund need upon their return to Syria to make use of such assistance.	
South China Sea Initiative*	N/A	Authorizes the Secretary of Defense, with the concurrence of the Secretary of State, to provide assistance to foreign security forces to increase maritime security along the South China Sea. Funds are authorized up to \$50 million. Allocates additional funds for fiscal years 2017-2020.	Keeps authorization at \$50 million for FY 2016. No funds are allocated for future years.
Ukraine Security Assistance Initiative*	Authorizes the Secretary of Defense, with concurrence from the Secretary of State, to provide security assistance and intelligence support to Ukraine security forces for several purposes totaling \$200 million. Requires quarterly reports on activities carried out with such funding and vetting of recipients. Assistance is subject to non-transfer and end-use provisions.	Authorizes \$300 million in security assistance to Ukraine's security forces for similar purposes. Funds may also go to provide security assistance to other national security forces that are part of the Partnership for Peace	Authorizes funding of \$300 million in security assistance to Ukraine's security forces for similar purposes. The Defense Department is also authorized to provide surplus U.S. arms to Ukraine.

Separate Military Aid Restrictions

ITEM/PROVISION	HOUSE	SENATE	FINAL
Assistance to Houthi Movement in Yemen	N/A	Prohibits assistance through Defense Department appropriations for FY 2016 to an entity in Yemen that is controlled by members of the Houthi movement. Includes a national security exception.	Upholds prohibition with national security exception.
Military-to-Military Exchanges with Iran	Prohibits the Secretary of Defense from authorizing any military-to-military exchange or contact with representatives of the military or paramilitary forces of the Islamic Republic	N/A	Does not prohibit military-to-military exchanges with Iran. Secretary of Defense must submit a report to congressional committees on any military-to-military

	of Iran until the Secretary certifies that Iran: 1) has ended its ballistic missile program; 2) is no longer listed by the Secretary of State as a state sponsor of terrorism; and 3) has recognized Israel as a Jewish state.		engagements with Iran and any policy changes to such military engagements.
U.S. Military Cooperation with Russia	Prohibits any bilateral military-to-military contact between the United States and the Russian Federation until the Russian Federation: 1) no longer has armed forces illegally occupying Ukrainian territory; 2) is respecting the sovereignty of all Ukrainian territory; 3) is no longer taking actions that are inconsistent with the INF Treaty; and 4) has not sold or transferred the Club-K land attack cruise missile system to any foreign country or foreign person during fiscal year 2015. Includes a national security waiver.	N/A	Prohibits bilateral military-to-military contact until the Russian Federation: 1) has ceased its occupation of Ukrainian territory; 2) is abiding by the terms of and taking steps in support of the Minsk Protocol regarding a ceasefire in Eastern Ukraine. Includes national security waiver and exception for certain military bases.

Military Aid Related Policy Statements, Sense of Congresses and Additional Reports

ITEM/PROVISION	HOUSE	SENATE	FINAL
Report on Assistance to the Vetted Syrian Opposition	Requires the Secretary of Defense to submit a comprehensive strategy for Syria and Iraq.	N/A	Upholds report requirement
Repeals report on the Combating Terrorism Fellowship Program (CTFP)	Repeals annual report on the CTFP, which provides a breakdown of training activities and funding costs by country provided under the CTFP. Uniquely, it highlights goals achieved and describes in detail some of the training activities.	N/A	Upholds repeal
Report on Comprehensive Strategy for the Middle East and to Counter Islamic Extremism	Requires the Secretary of Defense and the Secretary of State to separately submit a comprehensive strategy to counter Islamic extremism in the Middle East.	N/A	Requires Secretaries of Defense and State to jointly submit a strategy for the Middle East and to counter violent extremism.
Strategy to Promote U.S. interests in the Indo-Asia-Pacific	President shall develop a strategy to promote U.S. interests in Indo-Asia-Pacific	Requires President to develop the	Requires strategy. Sets deadline of March 1, 2017 for the strategy to be delivered to

Region	region informed by the national security strategy of 2015 as well as the report required by section 1251 the 2015 NDAA.	overall strategy no later than 120 days after the enactment of the Act.	Congress.
Report on Potential Threats to Members of Armed Forces of U.S. Naval Forces Central Command (Bahrain)	Requires a report on the threat posed to members of the U.S. Naval Forces Central Command and U.S. Fifth Fleet from Naval Support Activity Bahrain.	N/A	Does not require such report.
Report on Strategic Framework for Defense Department Security Cooperation	Requires the Secretary of Defense, in coordination with the Secretary of State, to develop a strategic framework for security cooperation to guide prioritization of resources and activities. Requires a report describing the goals and objectives of security cooperation, identification of challenges to achieving the goals and a methodology for measuring effectiveness.	N/A	Secretary of Defense, in consultation with Secretary of State must develop a strategic framework for security cooperation and submit it to Congress. Framework must include discussion of goals, objectives and challenges. Requires the submission of a report on the framework to be submitted to the appropriate congressional committees.
Report on U.S. Efforts to Combat Boko Haram and Support Regional Allies and other Partners	Requires the Secretary of Defense and the Secretary of State to submit a report on the threat to U.S. national security posed by Boko Haram and what is needed to combat Boko Haram.	N/A	No requirement for such report or mention of Boko Haram.
Report on Violence and Cartel Activity in Mexico	Requires the Secretary of Defense to submit a report on violence and cartel activity in Mexico and the impact of such violence on U.S. national security.	N/A	No requirement for such report.
Policy Statement on Plan Central America	States that it shall be U.S. policy for the Plan to prioritize efforts to address the threatening levels of violence, instability, illicit trafficking, and transnational organized crime that challenge the sovereignty of Central American nations and U.S. security. Requests the Defense Department to increase efforts to address these issues, including by supporting interdiction of aerial and maritime illicit trafficking, increase efforts to build partner	N/A	Repeats that it shall be U.S. policy for the Plan to prioritize efforts to address the threatening levels of violence, instability, illicit trafficking, and transnational organized crime that challenge the sovereignty of Central American nations and U.S. security and upholds the requests for the Defense to Department increase efforts to address these issues.

	capacity and support interagency efforts in addressing all levels of instability including development, education, economic, political, and security challenges.		
Sense of Congress on Policy and Strategy in Afghanistan	Reiterates that Afghanistan is a vital U.S. national security interest. Highlights the importance of providing monetary and advisory support to the Afghan National Security Forces and Afghan Local police and ensuring the Afghan National Security Forces have the capability to prevent extremist group attacks.	N/A	No similar Sense of Congress section for Afghanistan.
Sense of Congress on Estonia, Latvia and Lithuania	Expresses concerns Russian actions near Baltic state borders and airspace and encourages the Administration to further enhance defense cooperation efforts with Estonia, Latvia, and Lithuania.	N/A	No similar Sense of Congress on Estonia, Latvia, or Lithuania.
Sense of Congress on Georgia	Reaffirms U.S. support for Georgia's sovereignty and territorial integrity within its internationally recognized borders and supports continued cooperation between the U.S. and Georgia.	N/A	No similar Sense of Congress on Georgia.