

**Biannual Report to Congress on the Use
of Funds from the Drug Interdiction and
Counter-Drug Activities Account for
Support to Foreign Governments During
the First Half of Fiscal Year 2014**

This report is submitted in accordance with section 1009 of the National Defense Authorization Act for Fiscal Year 2013 (P.L. 112-239).

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Biannual Report to Congress on the Use of Funds from the Drug Interdiction and Counter-Drug Activities Account for Support to Foreign Governments During the First Half of Fiscal Year 2014

This report is submitted in accordance with section 1009 of the National Defense Authorization Act (NDAA) for Fiscal Year (FY) 2013 (P.L. 112-239). Section 1009 requires that "not later than 60 days after the end of the first half of the fiscal year and after the second half of a fiscal year, the Secretary of Defense shall submit to the congressional defense committees a report setting forth a description of the expenditure of funds, by project code, from the Drug Interdiction and Counter-Drug Activities account during such half of the fiscal year, including expenditures of funds in direct or indirect support of counter-drug activities of foreign governments." This report includes the period October 1, 2013, through March 31, 2014.

Information in this report includes the following direct and indirect support of the counter-drug activities of foreign governments:

- (1) The total amount of assistance provided to, or expended on behalf of, the foreign government;
- (2) A description of the types of counter-drug activities conducted using the assistance; and
- (3) An explanation of the legal authority under which the assistance was provided.

Table 1 reports counternarcotics support to foreign governments for the first half of FY 2014 by country, project code, amount of support, the type of activity, and the authority. The Department of Defense's (DoD) Drug Interdiction and Counter-Drug Activities account is programmed, budgeted, executed, and evaluated by project codes, not by country; the amounts provided are estimates.

DoD counter-drug support for foreign governments includes a broad range of activities authorized primarily by section 1004 of the NDAA for FY 1991 (P.L. 101-510), as amended, and section 1033 of the NDAA for FY 1998 (P.L. 105-85), as amended. Section 1022 of the NDAA for FY 2004 (P.L. 108-136), as amended, authorizes a DoD joint task force that provides support to law enforcement agencies conducting counter-drug activities to provide, subject to all applicable laws and regulations, support to law enforcement agencies conducting counter-terrorism activities. Often, counternarcotics activities are supported by more than one of these legal authorities.

For the purpose of this report, all foreign (direct and indirect) DoD support is grouped into eight general categories. Following are descriptions of the categories used in the report:

Detection and Monitoring: This category consists of the detection, monitoring, and communication of the movement of air and sea traffic outside the geographic boundaries of the United States as defined in section 1004(b)(6). By law, this support is limited to the detection and monitoring of air and sea traffic within 25 miles of and outside the geographic boundaries of the United States, or surface traffic outside the boundary of the United States and not more than

25 miles within the United States if the initial detection occurred outside the United States. This support to law enforcement under section 1004 is related to, but distinct from, support provided under 10 U.S.C. § 124, which establishes DoD as the single lead agency of the Federal Government for the detection and monitoring of aerial and maritime transit of illegal drugs into the United States. These activities are supported using a variety of platforms and sensors, including Military Department air and maritime assets.

Aerial and Ground Reconnaissance: This category includes aerial and ground-based reconnaissance in support of law enforcement, as authorized under section 1004(b)(10). These activities are supported using a variety of platforms and sensors, such as forward-looking infrared, airborne radar, photographic devices, and aerial observers.

Infrastructure: Section 1004(b)(4) authorizes the establishment (including an unspecified minor military construction project) and operation of bases of operations or training facilities within or outside the United States for the purposes of facilitating counter-drug activities of DoD or Federal, State, local, or tribal law enforcement agencies within or outside the United States or counter-drug activities of a foreign law agency outside the United States. Activities authorized under this paragraph include the construction and/ or maintenance of a variety of types of facilities to facilitate the operations of foreign law enforcement partners. Facilities constructed or maintained may include, but are not limited to, border crossing infrastructure, airport interdiction facilities, command and control centers, barracks and life support for counternarcotics personnel, hangars or other infrastructure to facilitate air operations, piers and other facilities to support marine operations, or training facilities, including classroom, dormitories, or dining facilities.

C4 Networks: Section 1004(b)(8) authorizes the establishment of command, control, communications, and computer networks (C4) for improved integration of law enforcement, active military, and National Guard activities. This type of support often complements the establishment of bases of operations authorized under section 1004(b)(4) and may include setting up network infrastructure (cabling, switches, terminals, etc.) or construction of transmission towers to facilitate internal, as well as cross-border communications among counternarcotics (CN) law enforcement units. Often, this infrastructure is critical to the sharing of CN-related information between headquarters and deployed forces, which can be challenging given geographical or other limitations.

Equipment: This category consists of the provision of certain CN-related equipment to a foreign government as authorized under section 1033, as well as the maintenance, repair, or upgrade of equipment authorized under section 1004(b)(2). Section 1033 authorizes support for specific equipment types, including patrol boats, vehicles, non-lethal specialized equipment, communications equipment, and night-vision systems. The provision of equipment under section 1033 requires the Secretary of Defense to certify to Congress that: the equipment transferred will be used only by approved officials and employees of the government who have undergone background checks; none of the equipment will be transferred (by sale, gift, or otherwise) to anyone not authorized by the United States to receive the equipment; the equipment and material will be used only for the purposes intended by the U.S. Government; and that the host government has implemented a system to provide an accounting and inventory of

the equipment and material provided. This certification and a counterdrug plan for each country require a notification to Congress. Equipment maintenance under section 1004(b)(2) is intended to ensure that the equipment is compatible with equipment used by DoD.

HQ Planning and Oversight: This category consists of the labor and travel costs of U.S. personnel responsible for the planning and implementation of CN programs supporting foreign governments. Although this category should not be considered direct support to a foreign government, it is included in this report as the reporting requirement calls for "direct and indirect" support.

Intelligence Analysis: This category consists of analyzing information from multiple sources and combining that information into a finished product for appropriate use. Intelligence analysis is authorized by section 1004(b)(9). Examples of this type of support include the DoD tactical analysis team (TAT) program, whereby intelligence analysts are assigned to various U.S. embassies to provide all-source intelligence analysis to DoD CN personnel, law enforcement agencies, joint task forces, as well as partner-nation law enforcement and military forces.

Training: This category consists of training law enforcement personnel of foreign countries, as authorized by section 1004(b)(5). Training is carried out by a variety of U.S. instructors, including U.S. Special Operations Forces, conventional military units, and U.S. law enforcement agencies such as the Drug Enforcement Administration, Customs and Border Protection, Immigration and Customs Enforcement, or Homeland Security Investigations. These programs may consist of training in airborne and maritime/riverine interdiction operations, small-unit tactics, mission planning, demolitions, communications, and search and rescue operations. This category does not include the costs for construction of training facilities, which are captured under the "Infrastructure" category.

Transportation: This category consists of the transportation of personnel of foreign countries (including per diem expenses associated with such transportation), and the transportation of supplies and equipment, for the purpose of facilitating counter-drug activities within or outside the United States, as authorized by section 1004(b)(3). In addition to providing unique military airlift capabilities for U.S. Federal law enforcement officers, and their associated equipment outside the United States, this category also consists of providing controlled deliveries of contraband seized by U.S. law enforcement agencies to facilitate criminal investigations. These controlled deliveries are time-sensitive operations and often result in significant drug seizures and the disruption of major illicit trafficking organizations.

Table 1
FY 2014 Counternarcotics Support to Foreign Governments

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
AFGHANISTAN	9204	\$472	Intelligence Analysis	1004
AFGHANISTAN	9204	\$14,075	Training	1004
AFGHANISTAN	9204	\$18	Transportation	1004
AFGHANISTAN	9213	\$70	HQ Planning and Oversight	1004
AFGHANISTAN	9245	\$8,831	Training	1004
AFGHANISTAN	9245	\$159	Equipment	1004
Total for AFGHANISTAN		\$23,625		
AZERBAIJAN	6505	\$136	Training	1004
Total for AZERBAIJAN		\$136		
BAHAMAS	3432	\$210	Training	1004
BAHAMAS	9483	\$279	Training	1004
Total for BAHAMAS		\$489		
BANGLADESH	9202	\$207	Training	1004
BANGLADESH	6504	\$257	Training	1004
Total for BANGLADESH		\$464		
BARBADOS	2439	\$90	Intelligence Analysis	1004
BARBADOS	9493	\$116	Training	1004
BARBADOS	9493	\$39	Transportation	1004
BARBADOS	9493	\$86	Infrastructure	1004
Total for BARBADOS		\$331		
BELIZE	2416	\$20	Intelligence Analysis	1004
BELIZE	2441	\$4	Intelligence Analysis	1004
BELIZE	3432	\$181	Training	1004
BELIZE	4208	\$230	Detection and Monitoring	1004
BELIZE	6502	\$232	Training	1004
BELIZE	9410	\$209	Training	1004
BELIZE	9493	\$405	Training	1004
BELIZE	9493	\$528	Infrastructure	1004
BELIZE	9493	\$195	Equipment	1004
BELIZE	9493	\$10	C4 Networks	1004
Total for BELIZE		\$2,014		
BRAZIL	2439	\$77	Intelligence Analysis	1004
BRAZIL	9201	\$15	Training	1004
Total for BRAZIL		\$92		
CAMEROON	6507	\$982	Training	1004
CAMEROON	9206	\$6	Training	1004
Total for CAMEROON		\$988		

Table 1
FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
CAPE VERDE	9206	\$69	Training	1004
CAPE VERDE	9206	\$50	C4 Networks	1004
Total for CAPE VERDE		\$119		
CHINA	3309	\$81	Intelligence Analysis	1004
Total for CHINA		\$81		
COLOMBIA	2314	\$4,348	Reconnaissance	1004
COLOMBIA	2411	\$31	HQ Planning and Oversight	1004
COLOMBIA	2416	\$48	Intelligence Analysis	1004
COLOMBIA	2439	\$812	Intelligence Analysis	1004
COLOMBIA	4208	\$2,131	Detection and Monitoring	1004
COLOMBIA	6502	\$2,766	Training	1004
COLOMBIA	9201	\$1,400	HQ Planning and Oversight	1004
COLOMBIA	9201	\$7	Training	1004
COLOMBIA	9201	\$3,600	C4 Networks	1004
COLOMBIA	9220	\$1,596	Training	1004
COLOMBIA	9410	\$23	Training	1004
COLOMBIA	9415	\$9,436	Training	1004
Total for COLOMBIA		\$26,198		
COSTA RICA	2441	\$9	Intelligence Analysis	1004
COSTA RICA	2439	\$70	Intelligence Analysis	1004
COSTA RICA	9493	\$51	Training	1004
COSTA RICA	9493	\$163	Infrastructure	1004
Total for COSTA RICA		\$293		
DOMINICAN REPUBLIC	2439	\$90	Intelligence Analysis	1004
DOMINICAN REPUBLIC	2441	\$28	Intelligence Analysis	1004
DOMINICAN REPUBLIC	4418	\$100	Detection and Monitoring	1004
DOMINICAN REPUBLIC	9410	\$23	Training	1004
DOMINICAN REPUBLIC	9493	\$85	Training	1004
DOMINICAN REPUBLIC	9493	\$40	C4 Networks	1004
DOMINICAN REPUBLIC	9493	\$33	Equipment	1004
DOMINICAN REPUBLIC	9493	\$43	Infrastructure	1004
Total for DOMINICAN REPUBLIC		\$442		
ECUADOR	2439	\$69	Intelligence Analysis	1004
ECUADOR	2441	\$16	Intelligence Analysis	1004
ECUADOR	9201	\$105	Training	1004
ECUADOR	9201	\$7	C4 Networks	1004
ECUADOR	9410	\$54	Training	1004
Total for ECUADOR		\$251		

Table 1
FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
EL SALVADOR	2416	\$45	Intelligence Analysis	1004
EL SALVADOR	2439	\$92	Intelligence Analysis	1004
EL SALVADOR	2441	\$2	Intelligence Analysis	1004
EL SALVADOR	3432	\$112	Training	1004
EL SALVADOR	6502	\$507	Training	1004
EL SALVADOR	9410	\$86	Training	1004
EL SALVADOR	9493	\$41	Training	1004
EL SALVADOR	9493	\$41	Equipment	1004
Total for EL SALVADOR		\$926		
GABON	9206	\$101	Training	1004
Total for GABON		\$101		
GHANA	2366	\$10	Equipment	1004
GHANA	9206	\$97	Training	1004
GHANA	9206	\$100	C4 Networks	1004
Total for GHANA		\$207		
GUATEMALA	2416	\$79	Intelligence Analysis	1004
GUATEMALA	2439	\$144	Intelligence Analysis	1004
GUATEMALA	2441	\$31	Intelligence Analysis	1004
GUATEMALA	3432	\$90	Training	1004
GUATEMALA	4208	\$100	Detection and Monitoring	1004
GUATEMALA	6502	\$481	Training	1004
GUATEMALA	9410	\$301	Training	1004
GUATEMALA	9493	\$211	Training	1004
GUATEMALA	9493	\$2,178	Equipment	1004
GUATEMALA	9493	\$2	Infrastructure	1004
GUATEMALA	9493	\$26	Transportation	1004
Total for GUATEMALA		\$3,643		
HONDURAS	2411	\$3	HQ Planning and Oversight	1004
HONDURAS	2416	\$23	Intelligence Analysis	1004
HONDURAS	2439	\$217	Intelligence Analysis	1004
HONDURAS	2441	\$3	Intelligence Analysis	1004
HONDURAS	3432	\$35	Training	1004
HONDURAS	4208	\$50	Transportation	1004
HONDURAS	4208	\$540	Detection and Monitoring	1004
HONDURAS	9410	\$202	Training	1004
HONDURAS	9493	\$124	Training	1004
HONDURAS	9493	\$156	Infrastructure	1004
HONDURAS	9493	\$374	Equipment	1004
Total for HONDURAS		\$1,727		

Table 1
FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
JAMAICA	2439	\$1	Intelligence Analysis	1004
JAMAICA	9493	\$330	Training	1004
Total for JAMAICA		\$331		
KAZAKHSTAN	9204	\$9	Infrastructure	1004
KAZAKHSTAN	9213	\$178	HQ Planning and Oversight	1004
Total for KAZAKHSTAN		\$187		
KENYA	9206	\$17	Training	1004
Total for KENYA		\$17		
KYRGYZSTAN	6503	\$972	Training	1004
KYRGYZSTAN	9204	\$146	Training	1004
KYRGYZSTAN	9204	\$9	Infrastructure	1004
KYRGYZSTAN	9213	\$77	HQ Planning and Oversight	1004
Total for KYRGYZSTAN		\$1,204		
LEBANON	6503	\$4,048	Training	1004
Total for LEBANON		\$4,048		
LIBERIA	9206	\$16	Training	1004
Total for LIBERIA		\$16		
MALDIVES	9202	\$30	Training	1004
Total for MALDIVES		\$30		
MALI	9206	\$5	Training	1004
Total for MALI		\$5		
MALTA	9206	\$2	Training	1004
Total for MALTA		\$2		
MAURITANIA	9206	\$145	Training	1004
Total for MAURITANIA		\$145		
MEXICO	2441	\$29	Intelligence Analysis	1004
MEXICO	3309	\$73	Intelligence Analysis	1004
MEXICO	3432	\$1,535	Training	1004
MEXICO	5114	\$107	Transportation	1004
MEXICO	5114	\$484	Infrastructure	1004
MEXICO	6506	\$1,117	Training	1004
MEXICO	9203	\$256	Equipment	1004
MEXICO	9203	\$348	HQ Planning and Oversight	1004
MEXICO	9203	\$165	C4 Networks	1004

Table 1
FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
MEXICO	9203	\$2,749	Intelligence Analysis	1004
MEXICO	9203	\$4,618	Training	1004
MEXICO	9203	\$436	Transportation	1004
MEXICO	9481	\$1,896	Reconnaissance	1004
MEXICO	9481	\$334	Transportation	1004
MEXICO	9481	\$190	Equipment	1004
Total for MEXICO		\$14,337		
MOROCCO	9203	\$11	Training	1004
Total for MOROCCO		\$11		
NICARAGUA	2439	\$86	Intelligence Analysis	1004
NICARAGUA	2441	\$14	Intelligence Analysis	1004
NICARAGUA	9410	\$46	Training	1004
NICARAGUA	9493	\$522	Equipment	1004
NICARAGUA	9493	\$8	Infrastructure	1004
NICARAGUA	9493	\$1	Transportation	1004
NICARAGUA	9493	\$100	Training	1004
Total for NICARAGUA		\$777		
NIGERIA	6507	\$149	Training	1004
NIGERIA	9205	\$104	Transportation	1004
NIGERIA	9206	\$134	Training	1004
Total for NIGERIA		\$387		
PAKISTAN	6503	\$548	Training	1004
PAKISTAN	9204	\$154	Infrastructure	1004
PAKISTAN	9204	\$2,321	Intelligence Analysis	1004
Total for PAKISTAN		\$3,023		
PANAMA	2439	\$251	Intelligence Analysis	1004
PANAMA	9410	\$43	Training	1004
PANAMA	9493	\$13	Training	1004
PANAMA	9493	\$5	Training	1004
Total for PANAMA		\$312		
PARAGUAY	9201	\$68	C4 Networks	1004
PARAGUAY	9201	\$194	Infrastructure	1004
PARAGUAY	9493	\$82	Equipment	1004
PARAGUAY	9493	\$24	Training	1004
Total for PARAGUAY		\$368		

Table 1
 FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
PERU	2439	\$178	Intelligence Analysis	1004
PERU	2441	\$2	Intelligence Analysis	1004
PERU	3432	\$113	Training	1004
PERU	4208	\$69	Detection and Monitoring	1004
PERU	4418	\$63	Detection and Monitoring	1004
PERU	6502	\$1,207	Training	1004
PERU	9201	\$832	Training	1004
PERU	9410	\$230	Training	1004
Total for PERU		\$2,694		
PHILIPPINES	3309	\$16	Training	1004
PHILIPPINES	6504	\$156	Training	1004
PHILIPPINES	9202	\$47	Training	1004
Total for PHILIPPINES		\$219		
SENEGAL	2366	\$40	C4 Networks	1004
SENEGAL	9206	\$575	Training	1004
SENEGAL	9206	\$300	C4 Networks	1004
Total for SENEGAL		\$915		
SOUTH AFRICA	9206	\$27	Training	1004
Total for SOUTH AFRICA		\$27		
TAJIKISTAN	6503	\$1,018	Training	1004
TAJIKISTAN	9204	\$9	Infrastructure	1004
TAJIKISTAN	9213	\$62	HQ Planning and Oversight	1004
Total for TAJIKISTAN		\$1,089		
TANZANIA	2366	\$46	Equipment	1004
TANZANIA	9206	\$12	Training	1004
TANZANIA	9206	\$225	C4 Networks	1004
Total for TANZANIA		\$283		
THAILAND	3309	\$100	Intelligence Analysis	1004
THAILAND	3309	\$2	Training	1004
THAILAND	6504	\$59	Training	1004
THAILAND	9202	\$222	Training	1004
Total for THAILAND		\$383		
TOGO	9206	\$5	Infrastructure	1004
TOGO	9206	\$23	Training	1004
Total for TOGO		\$28		

Table 1
 FY 2014 Counternarcotics Support to Foreign Governments (cont)

Country	Project	1st Half FY 2014 (\$000)	Type of Activity	Authority
TURKEY	9205	\$94	Transportation	1004
Total for TURKEY		\$94		
UZBEKISTAN	6503	\$140	Training	1004
UZBEKISTAN	9204	\$16	Training	1004
Total for UZBEKISTAN		\$156		
Global Total		\$93,215		